

Discussion

The purse seine fishery in PNG has developed over the last 20 years both in terms of the total catch and the number of nations operating purse seiners within PNG's jurisdiction. This development has also included the expansion of aFADs and dFADs.

Although unassociated and log sets comprise the majority of effort within PNG, aFAD and dFAD sets now comprise between 10% and 20% of all effort. Stable fishing effort and catch rates are important for maintaining the supply of tuna to onshore processing facilities. The expansion of the FAD fishery has assisted in generating such stability in PNG.

Table 3. Observations of marine mammal and turtle interactions in the Papua New Guinea purse seine fishery

| Period | Species | Set type | | | | | | Total |
|--------|--|----------|-----------------------|--------------------------|--------|---------------------|------------|--|
| | | Unknown | Unassociated | Log | dFAD | aFAD | Live whale | |
| 1995 | MAM LEO | 2 | | 8 | | | | 8 2 |
| 1996 | TTX | | 1 | 1 | 1 | | | 3 |
| 1997 | MAM | 1 | | 15 | | | 6 | 22 |
| 1998 | MAM TUG | | | | | 6 1 | | 6 1 |
| 1999 | MAM TTX | 1 | | 1 | 1 | 9 2 | | 11 3 |
| 2000 | MAM | | 2 | | | | | 2 |
| 2001 | MAM TTX | | | | 1 | 1 | | 1 1 |
| 2002 | MAM TTX | 21 2 | 32 1 | 7 2 | 2 | 117 5 | | 177 12 |
| 2003 | DBO MAM TTH TTX TUG | 3 | 5 | 1 | | 2 117 1 10 | 2 | 2 128 1 21 1 |
| 2004 | DBO MAM LEO LTB TTX | | 6 | 28 200 1 1 2 | 1 1 | 13 31 9 | 220 | 42 458 1 1 13 |
| 2005 | DBO F43 MAM TTH TTL TTX TUG | 2 | 1 3 2 2 1 | 17 24 1 4 3 | 1 | 31 6 1 | | 1 20 55 3 3 13 4 |
| 2006 | DBO F43 MAM LEO TTH TTL TTX TUG | | 1 3 1 | 8 2 3 3 1 | 1 1 | 30 3 1 3 | | 39 2 10 5 1 1 1 3 |

Note: see Table 1 for species codes.

dFAD = drifting fish aggregation device; aFAD = anchored fish aggregation device

Table 4. Raised estimates^a of marine mammal and turtle interactions in the Papua New Guinea purse seine fishery

| Period | Species | Set type | | | | | | |
|--------|--|----------|----------------------------|---------------------------------|-------------|---------------------|------------|--|
| | | Unknown | Unassociated | Log | dFAD | aFAD | Live whale | Total |
| 1995 | MAM LEO | 68 | | 267 | | | | 267 68 |
| 1996 | TTX | | 41 | 36 | 24 | | | 101 |
| 1997 | MAM | 14 | | 250 | | | 86 | 350 |
| 1998 | MAM TUG | | | | | 150 28 | | 150 28 |
| 1999 | MAM TTX | 9 | | 50 | 8 | 113 24 | | 172 32 |
| 2000 | MAM | | 67 | | | | | 67 |
| 2001 | MAM TTX | | | | 14 | 14 | | 14 14 |
| 2002 | MAM TTX | 94 13 | 320 10 | 50 14 | 13 | 234 10 | | 698 47 |
| 2003 | DBO MAM TTH TTX TUG | 13 | 83 69 17 | 8 44 | 4 14 | 4 213 2 20 | 9 | 4 327 2 146 17 |
| 2004 | DBO MAM LEO LTB TTX | | 60 | 165 1,176 6 6 12 | 4 4 | 21 49 14 | 759 | 189 2,048 6 6 48 |
| 2005 | DBO F43 MAM TTH TTL TTX TUG | 12 | 11 33 25 25 12 | 0 85 120 6 22 17 | 3 | 70 14 2 | | 11 118 190 28 30 49 19 |
| 2006 | DBO F43 MAM LEO TTH TTL TTX TUG | | 11 43 15 | 62 15 23 26 9 | 9 9 9 | 79 8 3 8 | | 152 15 83 38 15 9 9 8 |

^a Raised estimate = number of observations × 1/(observer coverage)

Note: see Table 1 for species codes.

dFAD = drifting fish aggregation device; aFAD = anchored fish aggregation device

Table 5. Statistics for zero-inflated lognormal (ZILN) models of purse seine catch rates

| Species or species group | Observed non-zero trips | | Model | School association | Year | Month | Latitude | Longitude | Sea surface salinity | Sea surface temperature | Depth of 20 °C isotherm | Total | Deviance explained (%) |
|--------------------------|-------------------------|------|--------------------|--------------------|------|-------|----------|-----------|----------------------|-------------------------|-------------------------|-------|------------------------|
| | Trips | % | | | | | | | | | | | |
| Manta rays | 526 | 28.1 | Logistic Lognormal | | 3 | | | 3 | | | 3 | 6 | 2.7 |
| | | | | | 1 | | | | | | | 4 | 9.2 |
| Oceanic whitetip shark | 325 | 17.4 | Logistic Lognormal | 1 | 5 | | 1 | 1 | 1 | | | 8 | 13.3 |
| | | | | 1 | 1 | | | | | | | 3 | 16.2 |
| Silky shark | 965 | 51.6 | Logistic Lognormal | 1 | 3 | | 1 | 1 | | | | 6 | 21.7 |
| | | | | 1 | | | 3 | | | | | 4 | 16.8 |
| Whale shark | 98 | 5.2 | Logistic Lognormal | 1 | 1 | | | | | | 1 | 1 | 1.9 |
| Other sharks and rays | 843 | 45.1 | Logistic Lognormal | 1 | 1 | | 1 | 1 | | | 3 | 6 | 5.1 |
| | | | | 1 | 1 | | 4 | | | | | 6 | 11.1 |
| Dolphinfish | 944 | 50.5 | Logistic Lognormal | 1 | 1 | | 3 | 3 | | 1 | | 6 | 32.7 |
| | | | | 1 | | | | | | | | 5 | 12.8 |
| Frigate and bullet tuna | 458 | 24.5 | Logistic Lognormal | 1 | 3 | | 3 | 1 | | | 1 | 9 | 25.6 |
| | | | | 1 | 1 | | 1 | 1 | | | | 3 | 10.4 |
| Kawakawa | 103 | 5.5 | Logistic Lognormal | 1 | 1 | | 1 | 1 | | | | 2 | 6.2 |
| | | | | | | | | | | | | 2 | 14.1 |
| Mackerel | 156 | 8.3 | Logistic Lognormal | 1 | 5 | 1 | | 1 | | | | 8 | 17.2 |
| | | | | 1 | 1 | | | | | 3 | | 5 | 19.8 |
| Mackerel scad | 625 | 33.4 | Logistic Lognormal | 1 | 1 | | | 1 | | | 1 | 4 | 32.9 |
| | | | | 1 | | | 1 | 4 | | | | 6 | 12.4 |
| Rainbow runner | 1,177 | 62.9 | Logistic Lognormal | 1 | 1 | | | | | | | 2 | 42.1 |
| | | | | 1 | 4 | | 3 | 3 | 1 | | | 12 | 32.7 |
| Triggerfish | 920 | 49.2 | Logistic Lognormal | 1 | 1 | | 3 | 1 | | | | 6 | 35.5 |
| | | | | 1 | 5 | | 1 | 4 | | | | 11 | 25.8 |
| Wahoo | 789 | 42.2 | Logistic Lognormal | 1 | 1 | | | 1 | | | | 3 | 27.4 |
| | | | | 1 | | | 3 | 5 | 3 | | | 13 | 29.8 |
| Other fish | 1,173 | 62.7 | Logistic Lognormal | 1 | 1 | | | 1 | | | | 3 | 28.3 |
| | | | | 1 | 5 | | | | 1 | 1 | | 8 | 18.2 |

Table 6. Estimates of catches (tonnes) of non-target species of finfish by purse seiners in the waters of Papua New Guinea

| Species or species group | School association | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | Average | % |
|--------------------------|--------------------|------|------|------|------|------|------|------|------|------|------|------|------|---------|------|
| Manta rays | Unassociated | 15 | 9 | 6 | 7 | 2 | 16 | 11 | 12 | 52 | 32 | 39 | 36 | 20 | 0.7 |
| | Associated | 12 | 12 | 17 | 14 | 14 | 15 | 22 | 30 | 53 | 66 | 64 | 47 | 31 | 1.1 |
| | Total | 27 | 21 | 23 | 22 | 16 | 31 | 33 | 41 | 106 | 98 | 103 | 83 | 50 | 1.8 |
| Oceanic whitetip shark | Unassociated | 4 | 5 | 4 | 4 | 1 | 5 | 2 | 1 | 2 | 1 | 2 | 0 | 3 | 0.1 |
| | Associated | 22 | 39 | 60 | 49 | 36 | 30 | 22 | 12 | 11 | 11 | 13 | 4 | 26 | 0.9 |
| | Total | 26 | 43 | 63 | 54 | 37 | 35 | 24 | 13 | 13 | 12 | 15 | 5 | 28 | 1.0 |
| Silky shark | Unassociated | 5 | 5 | 4 | 5 | 1 | 17 | 8 | 9 | 44 | 28 | 35 | 39 | 17 | 0.6 |
| | Associated | 52 | 73 | 117 | 96 | 95 | 128 | 127 | 149 | 242 | 302 | 297 | 291 | 164 | 6.0 |
| | Total | 57 | 78 | 121 | 101 | 97 | 146 | 135 | 158 | 286 | 330 | 332 | 330 | 181 | 6.6 |
| Whale shark | Unassociated | 15 | 10 | 6 | 8 | 1 | 14 | 8 | 9 | 56 | 30 | 51 | 57 | 22 | 0.8 |
| | Associated | 23 | 24 | 39 | 33 | 21 | 27 | 37 | 61 | 98 | 115 | 144 | 154 | 65 | 2.4 |
| | Total | 38 | 34 | 44 | 41 | 22 | 41 | 45 | 70 | 154 | 145 | 195 | 211 | 87 | 3.2 |
| Other sharks and rays | Unassociated | 116 | 50 | 21 | 12 | 2 | 11 | 4 | 2 | 6 | 2 | 2 | 1 | 19 | 0.7 |
| | Associated | 359 | 274 | 239 | 111 | 73 | 59 | 38 | 27 | 30 | 25 | 16 | 10 | 105 | 3.8 |
| | Total | 474 | 323 | 260 | 123 | 75 | 70 | 42 | 29 | 36 | 27 | 18 | 12 | 124 | 4.5 |
| Dolphinfish | Unassociated | 3 | 2 | 1 | 2 | 0 | 2 | 1 | 1 | 6 | 4 | 6 | 7 | 3 | 0.1 |
| | Associated | 103 | 95 | 140 | 107 | 68 | 77 | 82 | 111 | 167 | 191 | 200 | 189 | 127 | 4.7 |
| | Total | 106 | 97 | 141 | 109 | 68 | 79 | 83 | 112 | 173 | 195 | 206 | 196 | 130 | 4.8 |
| Frigate and bullet tuna | Unassociated | 62 | 33 | 12 | 15 | 2 | 21 | 30 | 15 | 112 | 36 | 49 | 32 | 35 | 1.3 |
| | Associated | 333 | 281 | 289 | 269 | 144 | 151 | 227 | 254 | 320 | 251 | 277 | 187 | 249 | 9.1 |
| | Total | 395 | 314 | 301 | 284 | 146 | 172 | 257 | 269 | 433 | 287 | 327 | 219 | 284 | 10.4 |
| Kawakawa | Unassociated | 1 | 1 | 1 | 1 | 0 | 2 | 2 | 1 | 8 | 5 | 8 | 8 | 3 | 0.1 |
| | Associated | 4 | 6 | 7 | 7 | 6 | 8 | 11 | 12 | 20 | 21 | 31 | 35 | 14 | 0.5 |
| | Total | 5 | 7 | 8 | 8 | 6 | 9 | 13 | 12 | 28 | 26 | 40 | 43 | 17 | 0.6 |

Table 6. (Cont'd) Estimates of catches (tonnes) of non-target species of finfish by purse seiners in the waters of Papua New Guinea

| Species or species group | School association | 1995 | 1996 | 1997 | 1998 | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | Average | % |
|--------------------------|--------------------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|-------|---------|-------|
| Mackerel | Unassociated | 3 | 4 | 1 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 0 | 0 | 1 | 0.0 |
| | Associated | 23 | 37 | 11 | 5 | 2 | 2 | 4 | 4 | 7 | 7 | 2 | 1 | 9 | 0.3 |
| | Total | 26 | 42 | 12 | 6 | 2 | 2 | 4 | 4 | 5 | 8 | 8 | 2 | 1 | 10 |
| Mackerel scad | Unassociated | 1 | 1 | 1 | 1 | 0 | 2 | 1 | 1 | 1 | 4 | 8 | 9 | 3 | 0.1 |
| | Associated | 86 | 101 | 143 | 112 | 81 | 110 | 126 | 187 | 302 | 393 | 410 | 397 | 204 | 7.4 |
| | Total | 87 | 102 | 143 | 112 | 81 | 112 | 127 | 188 | 310 | 398 | 418 | 406 | 207 | 7.6 |
| Rainbow runner | Unassociated | 5 | 6 | 4 | 4 | 1 | 8 | 4 | 4 | 22 | 22 | 38 | 40 | 13 | 0.5 |
| | Associated | 463 | 923 | 1,114 | 827 | 630 | 727 | 737 | 737 | 1,285 | 2,202 | 2,783 | 2,247 | 1,223 | 44.6 |
| | Total | 468 | 929 | 1,118 | 831 | 631 | 735 | 741 | 741 | 1,308 | 1,308 | 2,224 | 2,822 | 2,287 | 1,236 |
| Triggerfish | Unassociated | 2 | 3 | 2 | 1 | 0 | 1 | 0 | 1 | 7 | 6 | 6 | 13 | 4 | 0.1 |
| | Associated | 96 | 257 | 247 | 119 | 52 | 42 | 44 | 84 | 232 | 417 | 305 | 443 | 195 | 7.1 |
| | Total | 98 | 260 | 248 | 120 | 52 | 43 | 45 | 85 | 238 | 423 | 312 | 456 | 198 | 7.2 |
| Wahoo | Unassociated | 1 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 1 | 1 | 0 | 0.0 |
| | Associated | 12 | 14 | 17 | 12 | 9 | 11 | 12 | 14 | 23 | 32 | 29 | 31 | 18 | 0.7 |
| | Total | 13 | 14 | 18 | 12 | 10 | 12 | 12 | 14 | 24 | 32 | 29 | 32 | 18 | 0.7 |
| Other fish | Unassociated | 13 | 11 | 6 | 4 | 1 | 13 | 5 | 5 | 36 | 21 | 33 | 56 | 17 | 0.6 |
| | Associated | 84 | 103 | 123 | 82 | 66 | 82 | 86 | 107 | 190 | 234 | 264 | 392 | 151 | 5.5 |
| | Total | 97 | 114 | 129 | 87 | 67 | 95 | 91 | 112 | 226 | 255 | 297 | 448 | 168 | 6.1 |
| Total | Unassociated | 245 | 140 | 67 | 65 | 13 | 114 | 76 | 61 | 362 | 193 | 278 | 300 | 160 | 5.8 |
| | Associated | 1,671 | 2,239 | 2,562 | 1,843 | 1,298 | 1,471 | 1,575 | 1,789 | 2,981 | 4,267 | 4,836 | 4,427 | 2,580 | 94.2 |
| | Total | 1,916 | 2,379 | 2,629 | 1,908 | 1,311 | 1,585 | 1,651 | 1,851 | 3,343 | 4,460 | 5,115 | 4,727 | 2,740 | 100.0 |

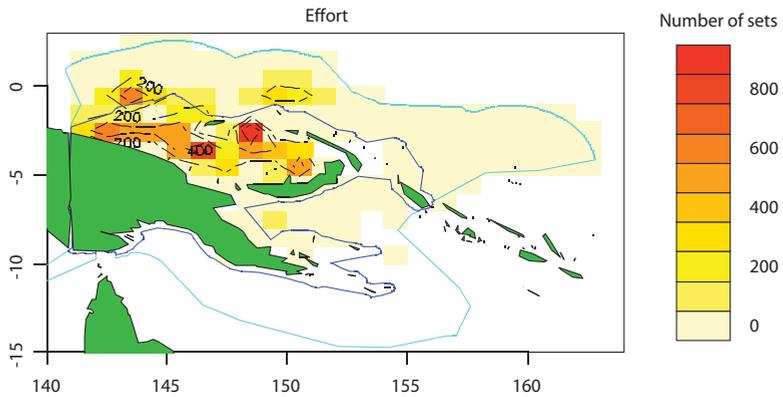


Figure 15. Average distribution of purse seine effort on anchored fish aggregation devices in the Papua New Guinea exclusive economic zone, 2000–07
 Source: log-sheet data held at SPC

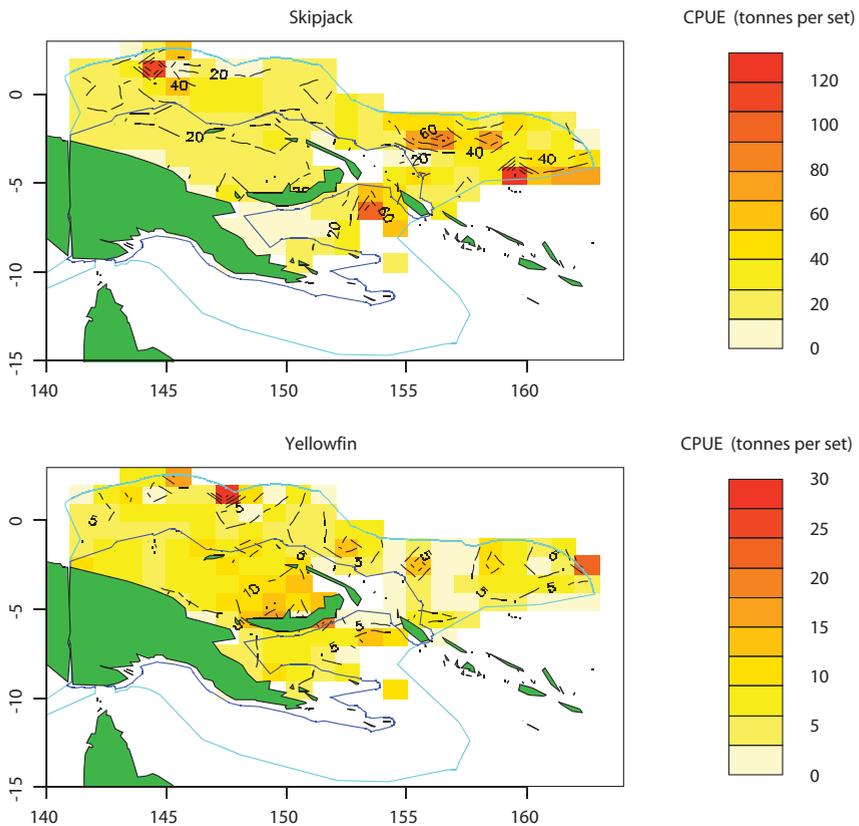


Figure 16. Distribution of purse seine catch per unit effort (CPUE) on anchored fish aggregation devices for skipjack (upper figure) and yellowfin (lower figure) tuna in the Papua New Guinea exclusive economic zone, 2000–07
 Source: log-sheet data held at SPC

The fishery primarily targets skipjack and, to a lesser extent, yellowfin tuna. However, bigeye tuna are also caught, particularly from associated sets. The current ‘overfishing’ stock status of bigeye (Langley et al. 2008) and low market value for the small size classes caught by purse seine vessels

indicate that this species should not be targeted in the purse seine fishery, and should be actively avoided where possible. The estimated catch and CPUE for juvenile bigeye from associated sets has been considered likely to be an underestimate due to the difficulties of accurately identifying these size

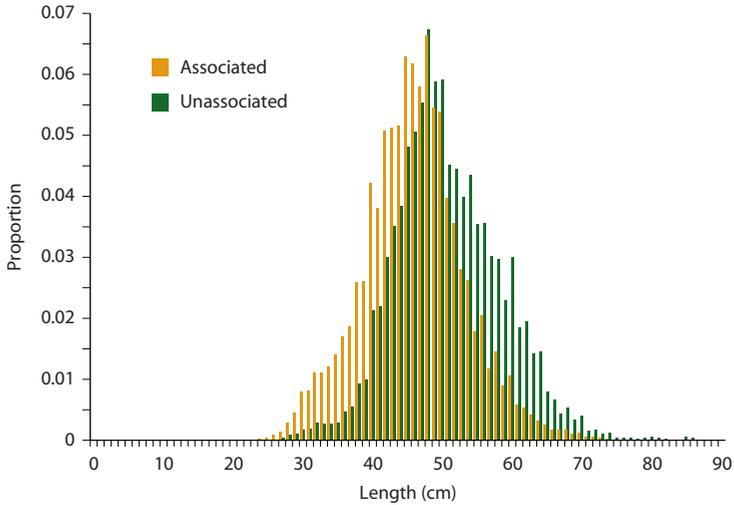


Figure 17. Amalgamated skipjack length frequency (proportion of fish numbers) for the years 1998–2007 for associated and unassociated sets in the Papua New Guinea exclusive economic zone
Source: SPC observer data

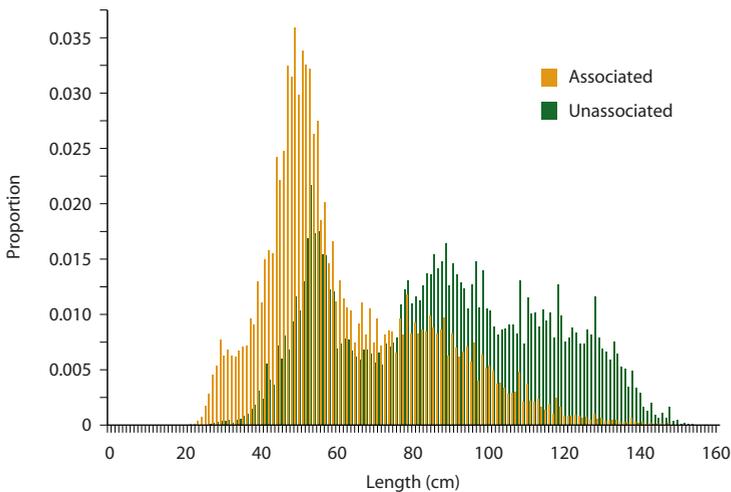


Figure 18. Amalgamated yellowfin length frequency (proportion of fish numbers) for the years 1998–2007 for associated and unassociated sets in the Papua New Guinea exclusive economic zone
Source: SPC observer data

classes from other tuna (Lawson 2003). This uncertainty has been reinforced by a recent study that examined bias in existing port and observer sampling data (Lawson 2008). The outcomes of this study for bigeye were that biases associated with length/weight and species composition sampling are likely to further reduce the precision in catch estimates for bigeye from purse seine fisheries. This uncertainty was included in the most recent stock assessment by modelling higher bigeye purse seine catches, resulting in considerably higher estimates of recent juvenile fishing mortality than previously considered. The stock status concerns for bigeye were also supported by the PSA, which indicated the particular vulnerability of this species to associated sets. Development of fishing technologies that restrict the catch of bigeye in associated sets is required to reduce the impact of the purse seine fishery on this vulnerable species.

The expansion of the purse seine fishery has resulted in an increase in the number of non-target species captured. While the non-target species catch is higher on associated sets (67% of total catch), the majority of this catch occurs on log sets. The analysis indicated that the purse seine fishery

generally interacts with most non-target species infrequently by comparison with target species. For species where reported interactions are relatively high and biological productivity is low (e.g. silky shark and oceanic whitetip shark), and/or the life stage impacted is important for population growth (e.g. bigeye tuna), current levels of interaction with the fishery may be resulting in detrimental impacts upon their populations.

The reported species richness of non-target species was higher, on average, on associated sets than unassociated sets, with rainbow runner, mahi mahi, silky shark, mackerel scad, frigate tuna, bullet tuna, triggerfish, barracuda and wahoo the most frequently encountered and captured non-target species. All of these species, except for silky shark, were ranked with moderate or low vulnerability in the PSA. While these species are highly productive, they are often important for food security in coastal communities, and any local depletion caused by purse seine fisheries could have a negative impact on artisanal fisheries. Data on the catch and effort of the artisanal fisheries for these species is poor, and it is not possible to reliably estimate their reliance on these species.

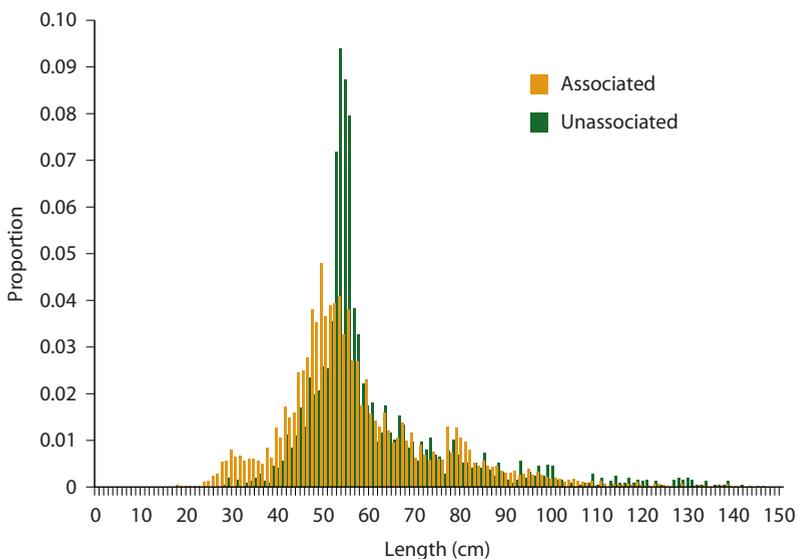


Figure 19. Amalgamated bigeye length frequency (proportion of fish numbers) for the years 1998–2007 for associated and unassociated sets in the Papua New Guinea exclusive economic zone
Source: SPC observer data

The PSA identified that, given the relatively high catch and low biological productivity of silky sharks, they are more likely to be vulnerable to population impacts from purse seine fishing than most of the species assessed. The catch analysis, however, did not indicate a declining CPUE, suggesting that this vulnerability may not be realised under current catch levels, or that historical depletion had already occurred prior to the period used for catch estimation. Increases in CPUE for skipjack are partially explained by improvements in fishing technology (e.g. deeper nets, stronger winches, better fish-finding technologies) (Shono

and Ogura 1999; Shono et al. 2000), and it is quite likely that the factors increasing skipjack CPUE have also increased the catchability of some non-target species. The catch analysis undertaken does not include such technology-related trends, and declining trends in abundance may therefore not be reflected in nominal CPUE trends for some non-target species such as silky shark. Given that silky shark is also caught in large numbers in longline fisheries in the WCPO (Kirby 2008), and that PNG has also targeted shark fisheries, it would therefore be prudent to undertake more detailed scientific analysis for sharks in general and this species in

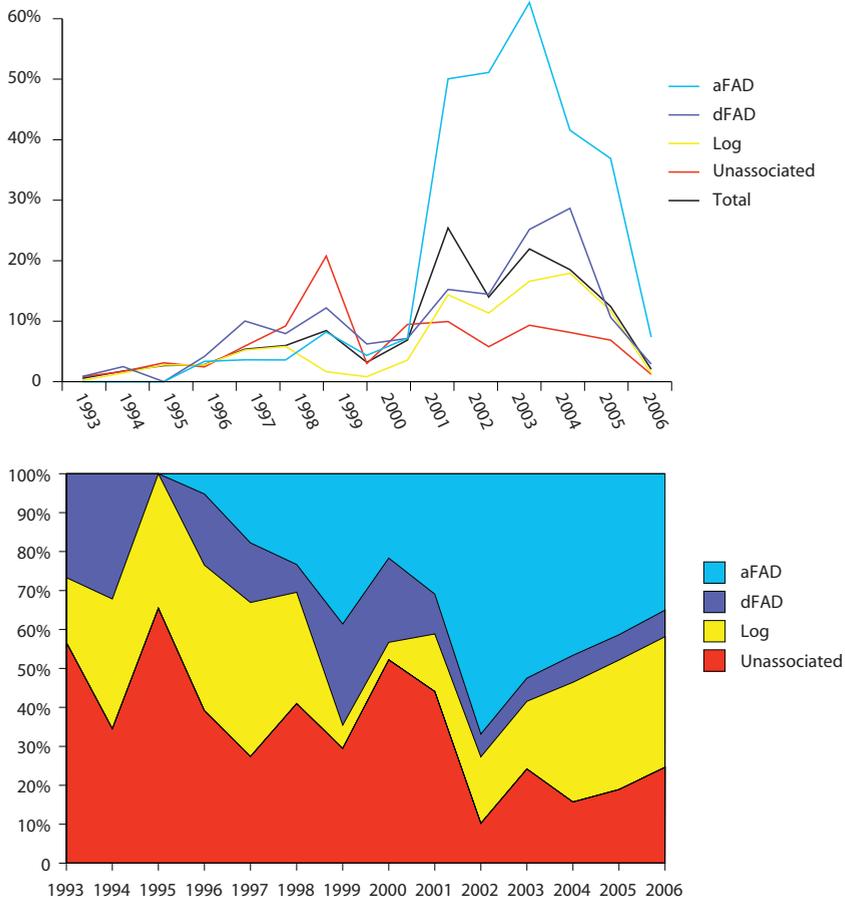


Figure 20. Observer coverage by set type as percentage of total effort (top panel) and total observer coverage (lower panel) in the Papua New Guinea exclusive economic zone

Source: SPC observer data

Note: aFAD = anchored fish aggregation device; dFAD = drifting fish aggregation device

particular. Further consideration could be given to developing enhanced monitoring systems for shark fisheries and shark bycatch in PNG.

The catch analysis indicated declining CPUE for oceanic whitetip sharks and the combined group of other sharks and rays, indicating that fishing may be impacting populations of these species. A sensitivity analysis of the ZILN models to the various sources of data is recommended to determine the influence of this and other data sources on the estimates of the models. It should be noted that an analysis of PNG observer data only should provide better estimates of non-target species catches when the time series of adequate observer coverage is sufficient.

Species identification errors may be responsible for the low values of observed and estimated catch rates for manta rays, oceanic whitetip sharks, silky sharks and whale sharks caught by purse seiners, and high values for ‘other sharks and rays’, during the early period of the time series. Data quality in observer programs covering offshore longline and purse seine fisheries has increased considerably since 1995. The reason for the exceptionally wide confidence intervals for certain estimates, e.g. oceanic whitetip shark and silky shark in 2002, is currently unknown.

Marine mammals, whale sharks and turtles were ranked with low biological productivity in the PSA.

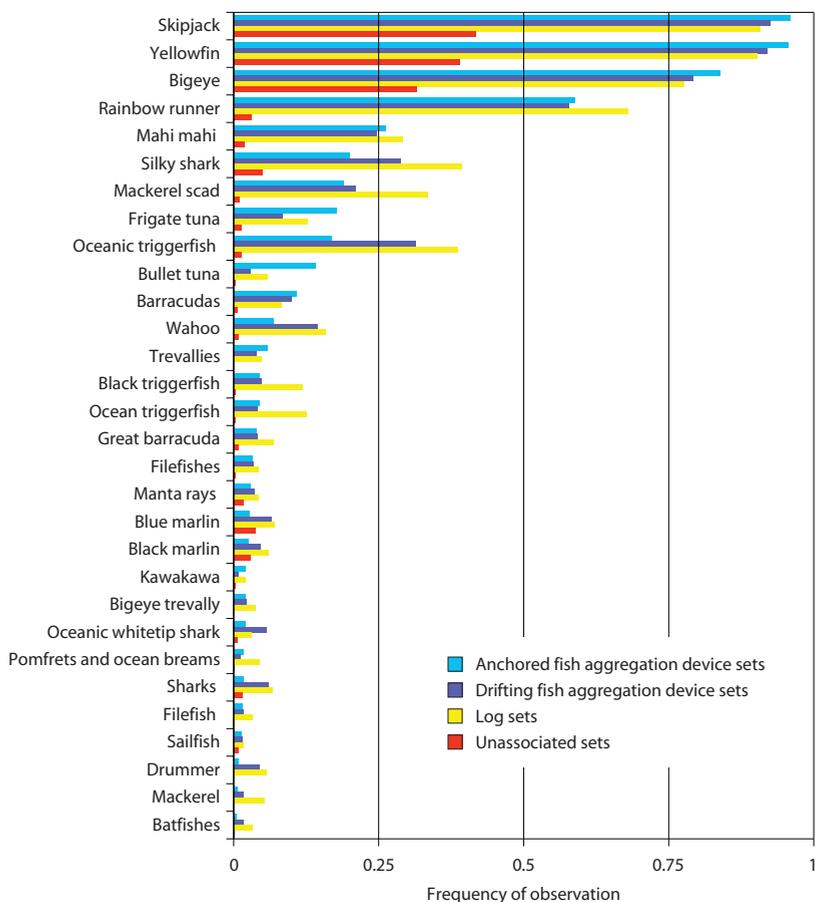


Figure 21. Frequency of species observed in observer data records for the 30 most common species in the Papua New Guinea exclusive economic zone
 Source: SPC observer data
 Code: black bars = anchored fish aggregation device sets; yellow bars = drifting fish aggregation device sets; red bars = log sets; green bars = unassociated sets

This reflects their delayed maturity, long life span, large maximum size and slow growth. There are also other aspects of purse seine fishery interactions with these species that are worth considering. For

example, size/age-at-capture is an important determinant of the vulnerability to fishing of these species. Elasticity analysis for turtles has identified that adult mortality has more influence on population

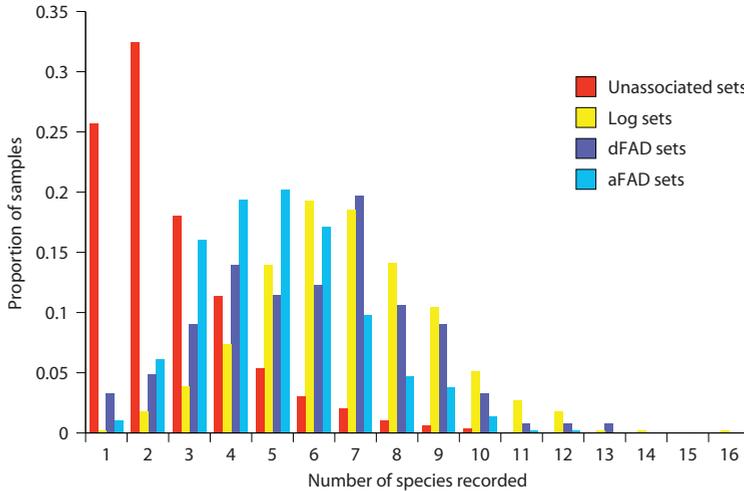


Figure 22. Number of species recorded by set type as a proportion of the total number of sets observed in the Papua New Guinea exclusive economic zone
 Source: SPC observer data
 Note: dFAD = drifting fish aggregation device; aFAD = anchored fish aggregation device

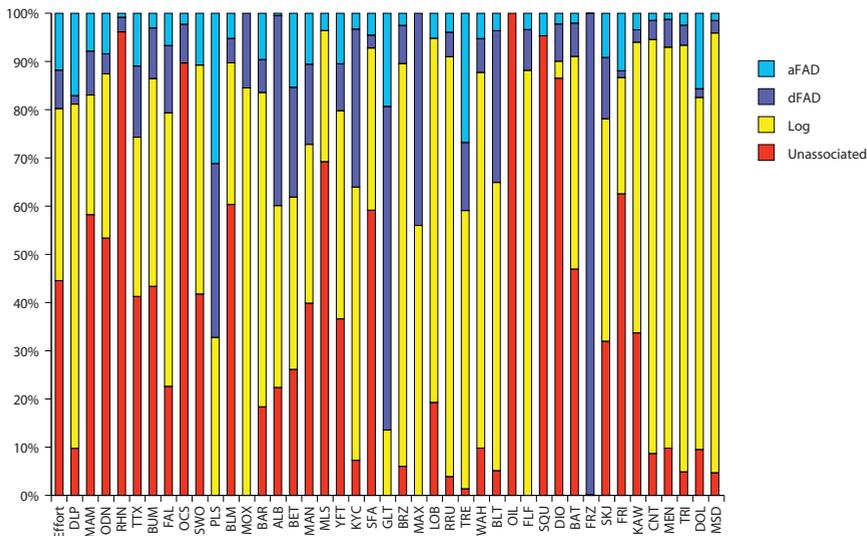


Figure 23. Attribution of catch by set type in the Papua New Guinea exclusive economic zone
 Source: SPC log-sheet data
 Note: Fishing effort is the first column on the left; thereafter, species are ranked left to right by their productivity risk score. Refer to Table 1 for species codes.
 aFAD = anchored fish aggregation device; dFAD = drifting fish aggregation device

growth than juvenile survival (Heppel 1999). The current observer data for purse seine operations in PNG does not provide the information necessary to determine the age (or life stage) of these species, thus restricting the capacity for further inference. It is also plausible that many of the captures of these species

result in releases back into the wild in unharmed condition, but this information is collected inconsistently in the observer data. More systematic collection of information on post-capture fate would expand the inference that could be applied to the impact of purse seine fishing on these species.

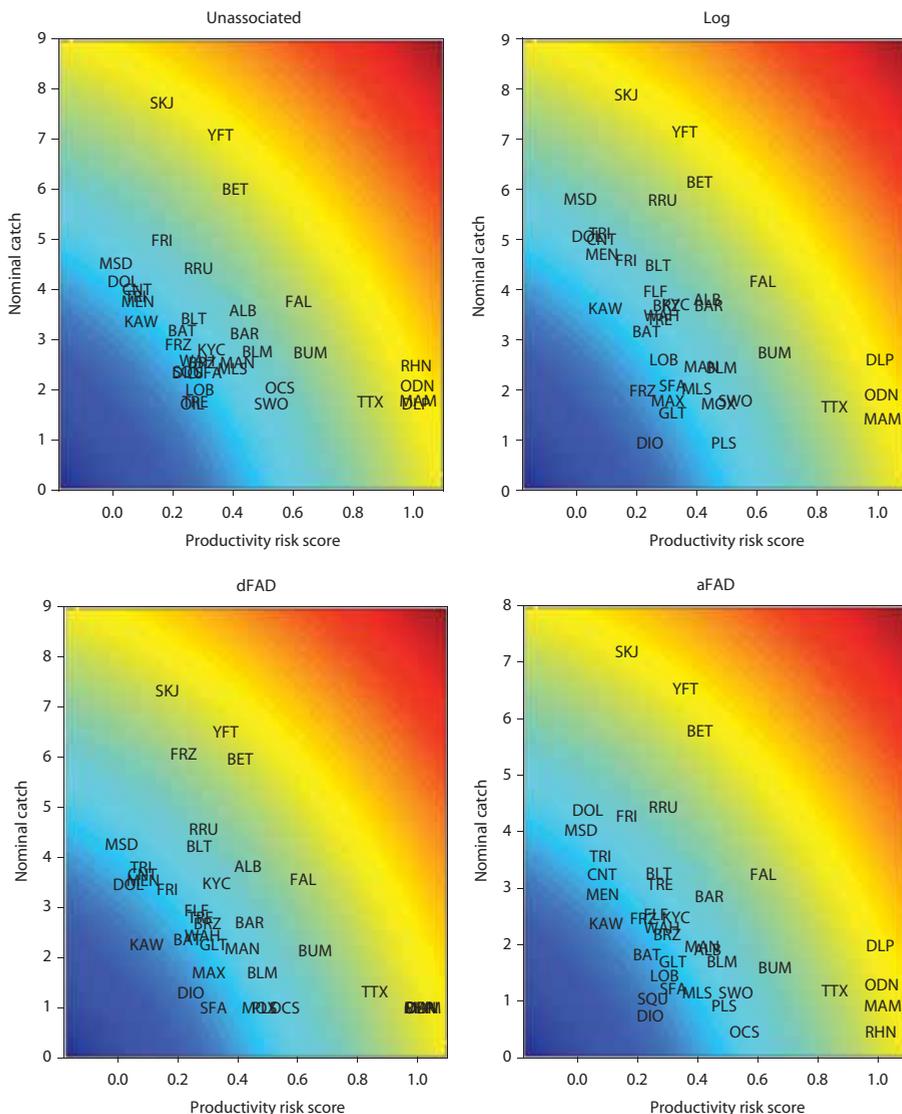


Figure 24. Productivity-susceptibility analyses by set type, using nominal catch (individuals per set type, on a logarithmic scale) as the susceptibility score (y-axis) in the Papua New Guinea exclusive economic zone

Source: SPC log-sheet data

Note: Refer to Table 1 for species codes; aFAD = anchored fish aggregation device; dFAD = drifting fish aggregation device

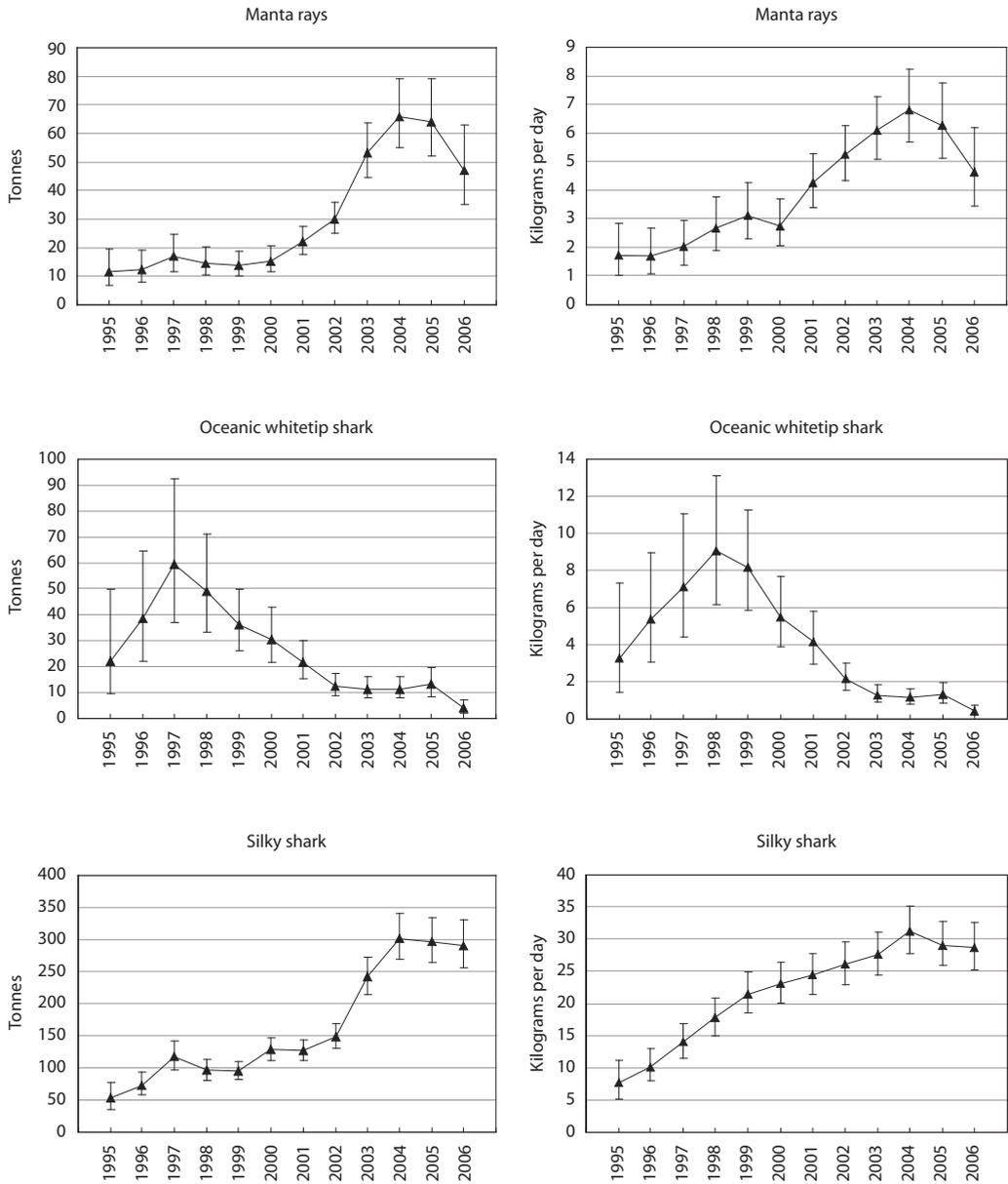


Figure 25. Catches and catch rates of non-target species by purse seiners from associated sets in the waters of Papua New Guinea

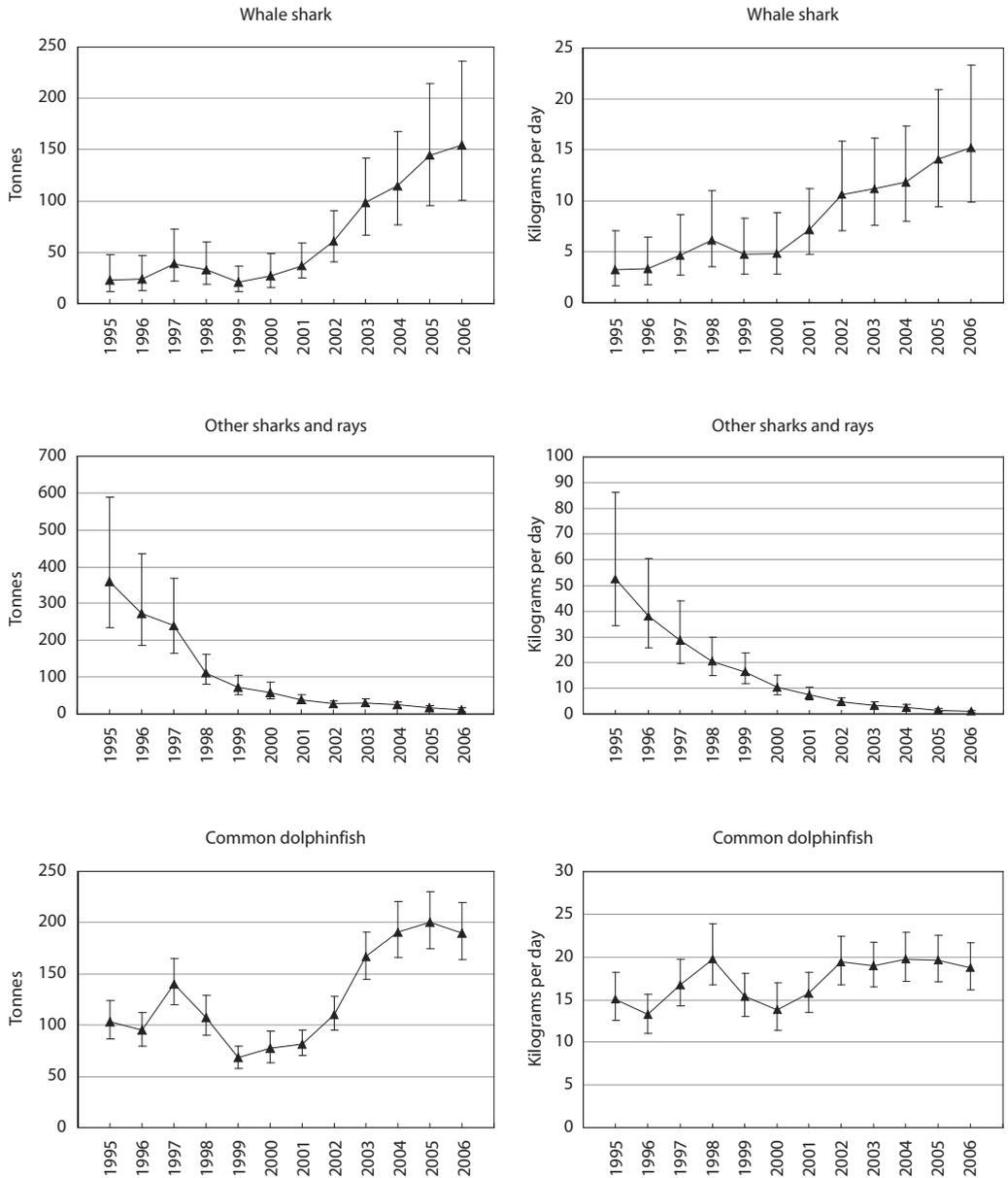


Figure 25. (Cont'd) Catches and catch rates of non-target species by purse seiners from associated sets in the waters of Papua New Guinea

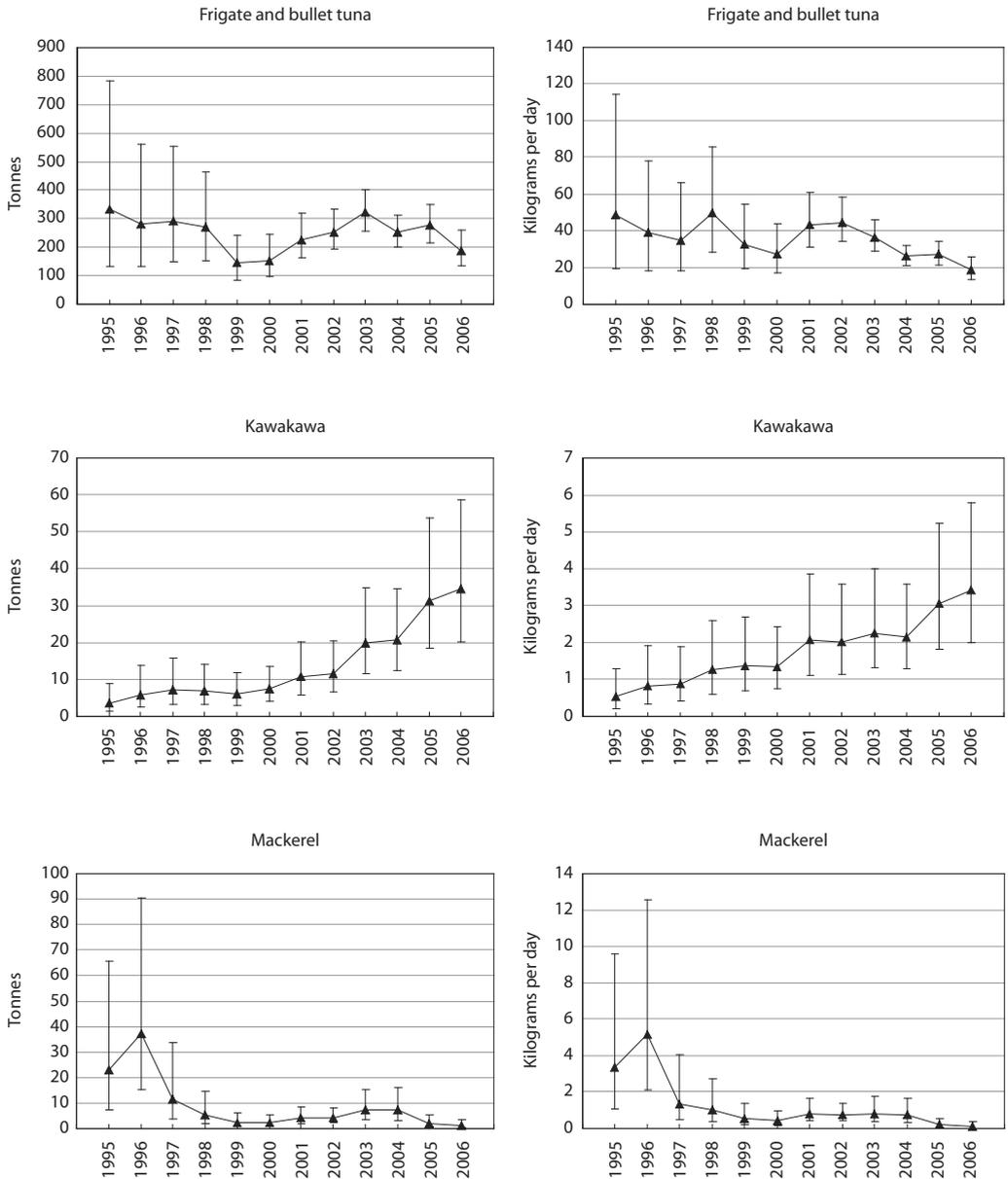


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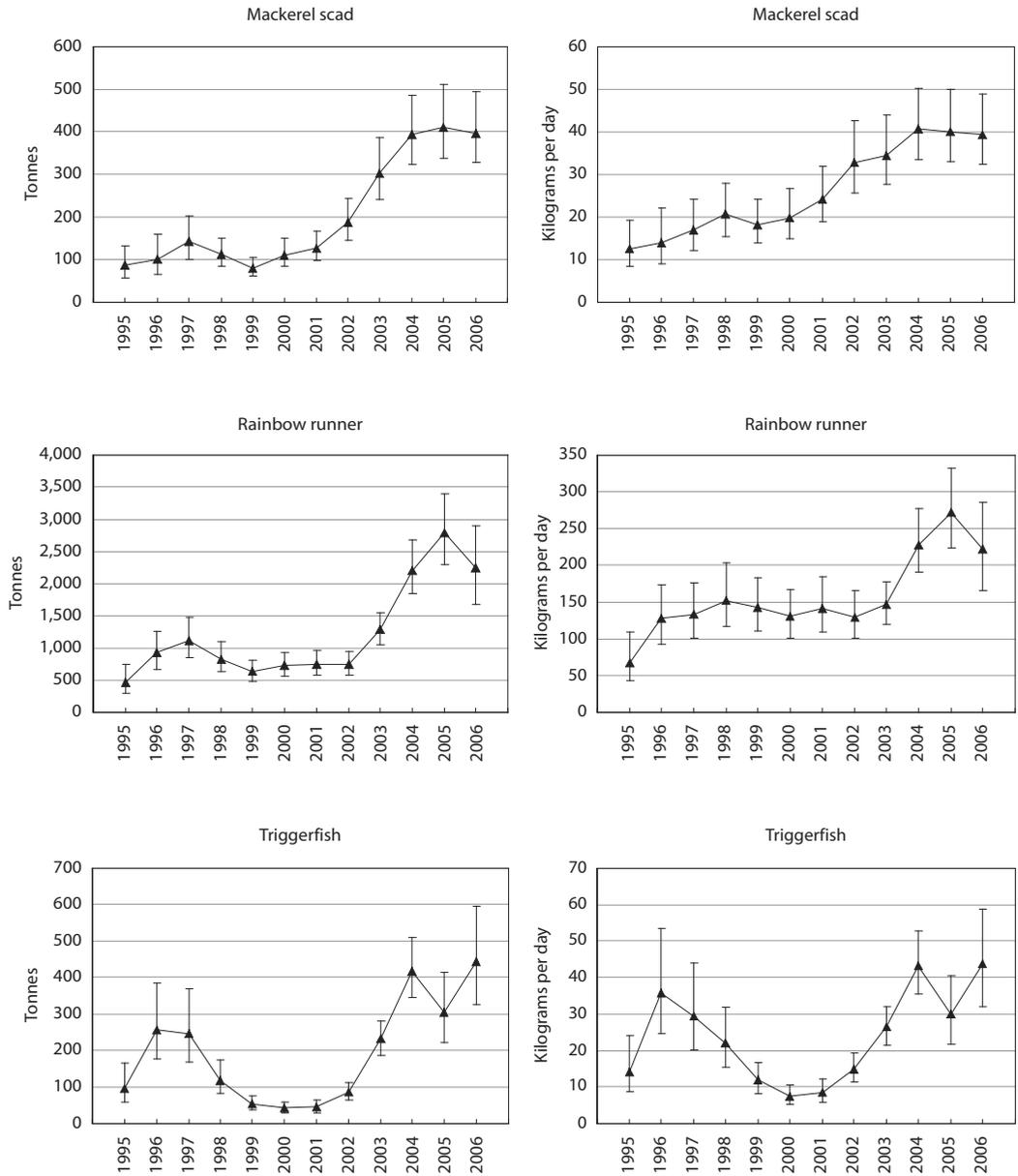


Figure 25. (Cont'd) Catches and catch rates of non-target species by purse seiners from associated sets in the waters of Papua New Guinea

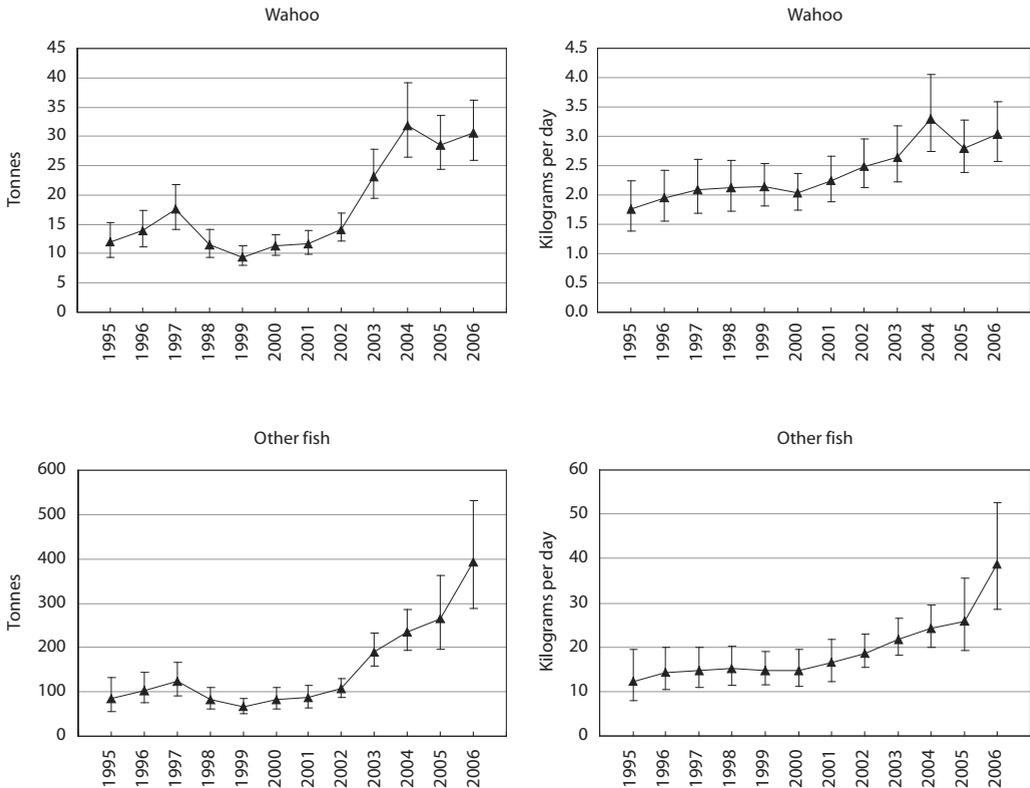


Figure 25. (Cont'd) Catches and catch rates of non-target species by purse seiners from associated sets in the waters of Papua New Guinea

An important issue that has been identified in purse seine fisheries in the Indian Ocean, but not analysed in this study, is the potential for entanglement of marine turtles under FADs. Drifting FADs generally have about 20 m of netting hanging in the water column below the raft. This provides substrate to which algae etc. may attach, and also shelter for smaller fish. Pelagic organisms, especially tuna, are then attracted to the FADs. While scientific observers can accurately record the species composition of catches from sets made around FADs, they have no routine opportunity to record whether the netting attached to the FAD has itself been responsible for any direct catches. While the number of individual animals caught in this way is likely to be small, this may still be a significant source of mortality for small populations with low biological productivity, such as marine turtles. It is therefore recommended that monitoring of FAD design be enhanced and analysis undertaken as to patterns of use by FAD design type. Dedicated sampling under FADs would demonstrate

the extent to which turtles are being entangled under FADs; however, even in the absence of this information, changes to FAD design may still be considered based on best practice in other purse seine fisheries.

It is worth noting that reductions that were apparent in the tuna catch data coincided with strong El Niño periods. Variations in the movement and fishing success of equatorial fisheries targeting tropical tunas are linked to variability in the spatial and temporal occurrence of areas of high ocean productivity (Lehodey et al. 1997). The occurrence of productive zones is driven by oceanographic processes that are, in turn, linked to climatic processes. Consequently, climatic variability influences the distribution of fishing effort, fishing success and the level of catch (Lehodey et al. 1997). In the equatorial WCPO, El Niño–Southern Oscillation climate phenomena are associated with large-scale east–west shifts in the warm pool, and the highly productive convergence zone between the warm pool and the cold tongue current originating

from the eastern equatorial Pacific. During very strong La Niña events, the convergence zone and the cooler waters of the cold tongue can extend into the PNG EEZ, increasing productivity.

It is likely that catch of non-target species may also vary in response to such climatic patterns. In particular, although quantitative analysis has not been undertaken, it is plausible that the number and locations of floating logs will vary with El Niño–Southern Oscillation conditions, with floating logs expected to be more prevalent in La Niña years when higher rainfall is experienced in the region. An abundance of floating logs might lead to a greater proportion of associated sets and higher non-target species catch than during drier El Niño years, when

logs are in lower abundance and fishers may switch to using predominantly unassociated sets (with low non-target species catch). An analysis that examines purse seine fishing sets and climatic variation may further assist the development of management guidelines to mitigate against capture of non-target species.

Conclusion

Information on the impacts of fishing on non-target species is becoming an increasing priority at both national and international levels. For example, signatories to the WCPFC Convention have obligations towards minimising waste, minimising the risk of adverse effects on the marine environment, and

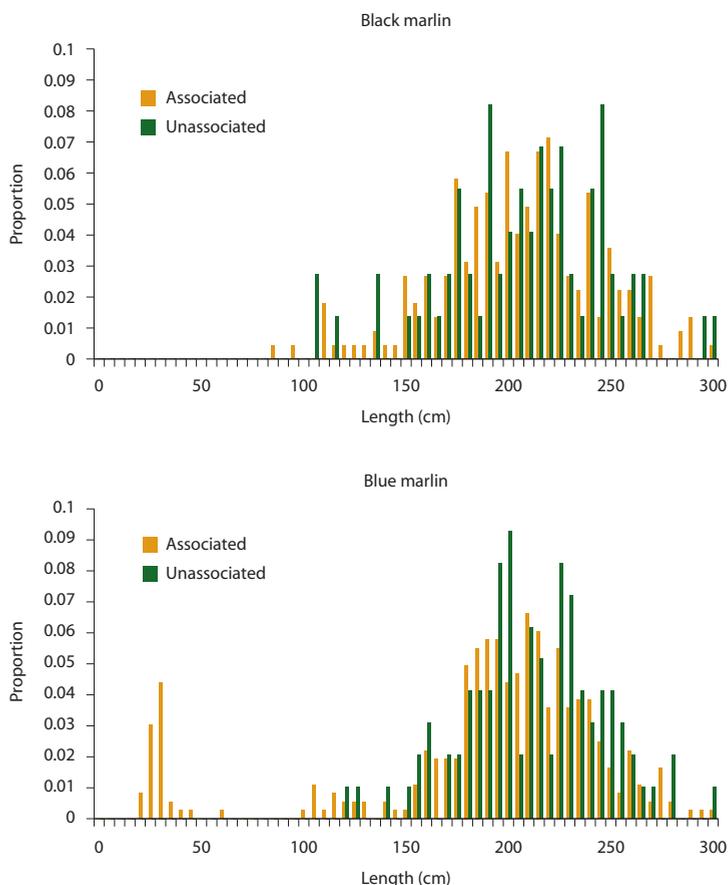


Figure 26. Amalgamated black marlin (upper panel) and blue marlin (lower panel) length frequency (proportion of fish numbers) for 1998–2007 for associated and unassociated sets in the Papua New Guinea exclusive economic zone

Source: SPC observer data

ensuring the ‘sustainability’ of both target and non-target species populations that interact with their tuna fisheries. The information available for estimating and forecasting the sustainability of non-target populations is often insufficient to undertake the analysis that is typically used to estimate sustainability for target species. The approach taken in this study presents the best available science concerning non-target species associated with purse seine fishing in PNG—it uses multiple lines of evidence that characterise the non-target species, identify those that may be of particular management concern, and incorporate the existing limitations and assumptions of the data available. This approach may be a useful tool for other studies that require characterisation of non-target species associated with fishing activities.

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